

Expand United States Health Plan Coverage for **diabetes self-management education and support**

A POSITION STATEMENT OF THE SOCIETY OF BEHAVIORAL MEDICINE

(FEBRUARY 2014) By Ben Gerber, MD, MPH, University of Illinois at Chicago, Lisa K. Sharp, PhD, University of Illinois at Chicago, and Edwin B. Fisher, PhD, University of North Carolina-Chapel Hill; on behalf of the Society of Behavioral Medicine Health Policy Committee

The Society of Behavioral Medicine encourages legislation and other policies that require Medicare, Medicaid and Private Insurers to reimburse for DSM Education and Support 12 hours each year for everyone with diabetes.

The Paradox:

Diabetes Self Management Education **works**. It improves health and reduces costs, but does not reach those who need it. Policy changes can expand its reach.

Diabetes in the United States: a Serious and Costly Problem

Diabetes affects 8.3% of the US population or 25.8 million Americans. Over 11% of Hispanic/Latinos and Blacks have diabetes.

- * Diabetes is the leading cause of kidney failure, nontraumatic lower-limb amputation, and new cases of blindness in the US.
- * Among people with diabetes, 65 years and older, 68% will die of heart disease and 16% from stroke.
- * **Diabetes costs the U.S. an estimated \$245 billion each year.**¹

Diabetes Self-Management (DSM) Education and Support

Diabetes Self-Management Education (DSM Education) programs teach people how to manage their diabetes and decrease complications.

Building upon that initial education, DSM Support programs help people maintain good diabetes control. Together, DSM Education and Support help people adopt – **and sustain** – healthier diets, exercise routines, and medication regimens.

- * Research demonstrates that DSM Education and Support together improve diabetes self-management and reduce devastating complications, hospitalizations, and healthcare costs.²⁻⁸

Barriers to DSM Education and Support

While DSM Education and Support programs reduce unnecessary healthcare costs and prevent complications, **only 30%-40% of people with diabetes receive DSM Education and Support.**



Cost: A survey of 10 state Medicaid plans and 40 private insurance plans found that only half of these plans covered DSM Education and Support. Therefore, many patients cannot afford these programs, including those who need the most help managing their diabetes.

Certification Requirement: Currently, physicians or other healthcare providers must certify that patients are eligible for DSM Education and Support before enrollment. However, this certification requirement poses an unnecessary hurdle for patients, particularly those with limited resources. It is unlikely that individuals not in need of this service will seek it out. Furthermore, there is little risk of harm to patients from seeking education and support that can help them better manage their disease.

Limited Coverage of Education and Support: Medicare covers 10 hours of DSM Education (1 individual, 9 group) and 3 hours of Medical Nutrition Therapy (a separate but complementary service), but only when the patient is within the first year after diagnosis, has recently started diabetes medications, or has been certified as being at high risk for complications. Subsequently, Medicare covers just 2 hours of educational follow-up and 2 hours of Medical Nutrition Therapy each year with no DSM Support.⁹⁻¹⁰

Fundamental behavioral science makes clear that for behavior to persist, it must continue to be reinforced¹¹. Research shows that DSM Education and Support¹², as well as interventions for other health behaviors such as smoking cessation¹³ or weight loss¹⁴⁻¹⁵, are most effective when sustained over time. Additionally, a variety of facts underscore the importance of not decreasing reimbursable hours of education and support after the first year:

- * Diabetes is a progressive disease leading to inevitable changes in treatment and management, for which patients need continuing education and support
- * Diabetes imposes an unremitting responsibility on patients to self-manage their disease 24 hours a day, 365 days a year.

Those who are doing well should receive ongoing support to help sustain the behavior leading to good self-management; without this support, patient outcomes worsen.^{2, 12}

Limited Options: Current options available for DSM Education and Support are limited and designed as “one size fits all.” Additional options are needed that consider patients’ characteristics including age, cultural background, and literacy level. Options must address the unique needs, challenges, and resources of individual patients, noting that these fluctuate throughout their lives. Providing choices in how DSM Education and Support are delivered will increase the total number of patients receiving these necessary services in ways most relevant for them.

- * Group medical visits¹⁶⁻¹⁷, community health worker and peer support¹⁸⁻²², and remote technology-enabled support²³ are effective and desirable alternatives for DSM Education and Support.

Policy Recommendations

1. Because the vast majority of those with diabetes receive little or no self management education or ongoing self management support, federal legislation and policies should:

- * Require Medicare, Medicaid, and Private Insurers to reimburse for DSM Education and Support 12 hours each year for everyone with diabetes.
- * Eliminate the unnecessary and burdensome requirement that physicians and other providers certify patients prior to reimbursing for DSM Education and Support.

2. Expand reimbursement for and require health provider organizations to offer varied approaches to DSM Support, including group medical visits, face-to-face meetings, visits with community health workers and peer supporters, and technology-enabled support (phone, text, or internet).

References

- 1 American Diabetes A. Economic costs of diabetes in the U.S. in 2012. *Diabetes Care*. 2013;36(4):1033-46.
- 2 Haas L, Maryniuk M, Beck J, Cox CE, Duker P, Edwards L, et al. National standards for diabetes self-management education and support. *Diabetes Care*. 2013;36 Suppl 1:S100-8.
- 3 Brown HS, 3rd, Wilson KJ, Pagan JA, Arcari CM, Martinez M, Smith K, et al. Cost-effectiveness analysis of a community health worker intervention for low-income Hispanic adults with diabetes. *Prev Chronic Dis*. 2012;9:E140.
- 4 Brownson CA, Hoerger TJ, Fisher EB, Kilpatrick KE. Cost-effectiveness of Diabetes Self-management Programs in Community Primary Care Settings. *The Diabetes Educator*. 2009;35(5):761-9.
- 5 Gillett M, Dallosso HM, Dixon S, Brennan A, Carey ME, Campbell MJ, et al. Delivering the diabetes education and self management for ongoing and newly diagnosed (DESMOND) programme for people with newly diagnosed type 2 diabetes: cost effectiveness analysis. *BMJ*. 2010;341:c4093.
- 6 Healy SJ, Black D, Harris C, Lorenz A, Dungan KM. Inpatient diabetes education is associated with less frequent hospital readmission among patients with poor glycemic control. *Diabetes Care*. 2013;36(10):2960-7.
- 7 Gilmer TP, Roze S, Valentine WJ, Emy-Albrecht K, Ray JA, Cobden D, et al. Cost-effectiveness of diabetes case management for low-income populations. *Health Serv Res*. 2007;42(5):1943-59.
- 8 Schechter CB, Cohen HW, Shmukler C, Walker EA. Intervention costs and cost-effectiveness of a successful telephonic intervention to promote diabetes control. *Diabetes Care*. 2012;35(11):2156-60.
- 9 Powell MP, Glover SH, Probst JC, Laditka SB. Barriers associated with the delivery of Medicare-reimbursed diabetes self-management education. *Diabetes Educ*. 2005;31(6):890-9.
- 10 Carpenter DM, Fisher EB, Greene SB. Shortcomings in public and private insurance coverage of diabetes self-management education and support. *Popul Health Manag*. 2012;15(3):144-8.
- 11 Skinner BF. *The Behavior of Organisms: An Experimental Analysis.*: Appleton-Century-Crofts; 1938.
- 12 Norris SL, Lau J, Smith SJ, Schmid CH, Engelgau MM. Self-management education for adults with Type 2 Diabetes: A meta-analysis of the effect on glycemic control. *Diabetes Care*. 2002;25:1159-71.
- 13 Fiore MC, Jaén CR, Baker TB, et al. Treating Tobacco Use and Dependence: 2008 Update. Quick Reference Guide for Clinicians. In: Services DoHaH, editor. Rockville, MD: Public Health Service; 2009.
- 14 Wadden TA, West DS, Neiberg RH, Wing RR, Ryan DH, Johnson KC, et al. One-year weight losses in the Look AHEAD study: factors associated with success. *Obesity*. 2009;17(4):713-22.
- 15 Wing RR, Tate DF, Gorin AA, Raynor HA, Fava JL. A self-regulation program for maintenance of weight loss. *N Engl J Med*. 2006;355(15):1563-71.
- 16 Trento M, Passera P, Borgo E, Tomalino M, Bajardi M, Cavallo F, et al. A 5-year randomized controlled study of learning, problem solving ability, and quality of life modifications in people with type 2 diabetes managed by group care. *Diabetes Care*. 2004;27:670-5.
- 17 Trento M, Passera P, Tomalino M, Bajardi M, Pomero F, Allione A, et al. Group visits improve metabolic control in Type 2 diabetes: A 2-year follow-up. *Diabetes Care*. 2001;24:995-1000.
- 18 Thom DH, Ghorob A, Hessler D, De Vore D, Chen E, Bodenheimer TA. Impact of peer health coaching on glycemic control in low-income patients with diabetes: a randomized controlled trial. *Annals of family medicine*. 2013;11(2):137-44.
- 19 Moskowitz D, Thom DH, Hessler D, Ghorob A, Bodenheimer T. Peer coaching to improve diabetes self-management: which patients benefit most? *J Gen Intern Med*. 2013;28(7):938-42.
- 20 Heisler M, Vijan S, Makki F, Piette JD. Diabetes control with reciprocal peer support versus nurse care management: a randomized trial. *Annals of Internal Medicine*. 2010;153(8):507-15.
- 21 Fisher EB, Boothroyd RI, Coufal MM, Baumann LC, Mbanya JC, Rotheram-Borus MJ, et al. Peer support for self-management of diabetes improved outcomes in international settings. *Health Aff (Millwood)*. 2012;31(1):130-9.
- 22 Perry HB, Zulliger R, Rogers MM. Community health workers in low-, middle-, and high-income countries: an overview of their history, recent evolution, and current effectiveness. *Annu Rev Public Health*. 2014;35:in press.
- 23 Williams ED, Bird D, Forbes AW, Russell A, Ash S, Friedman R, et al. Randomised controlled trial of an automated, interactive telephone intervention (TLC Diabetes) to improve type 2 diabetes management: baseline findings and six-month outcomes. *BMC Public Health*. 2012;12:602.

The Society of Behavioral Medicine is a multidisciplinary organization of clinicians, educators, and scientists dedicated to promoting the study of the interactions of behavior with biology and the environment and the application of that knowledge to improve the health and well being of individuals, families, communities, and populations.